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UNITED STATES DEPARTMENT OF AGRICULTURE AGRICULTURAL ADJUSTMENT ADMINISTRATION

September 12, 1933

Soviet Union as a credit risky

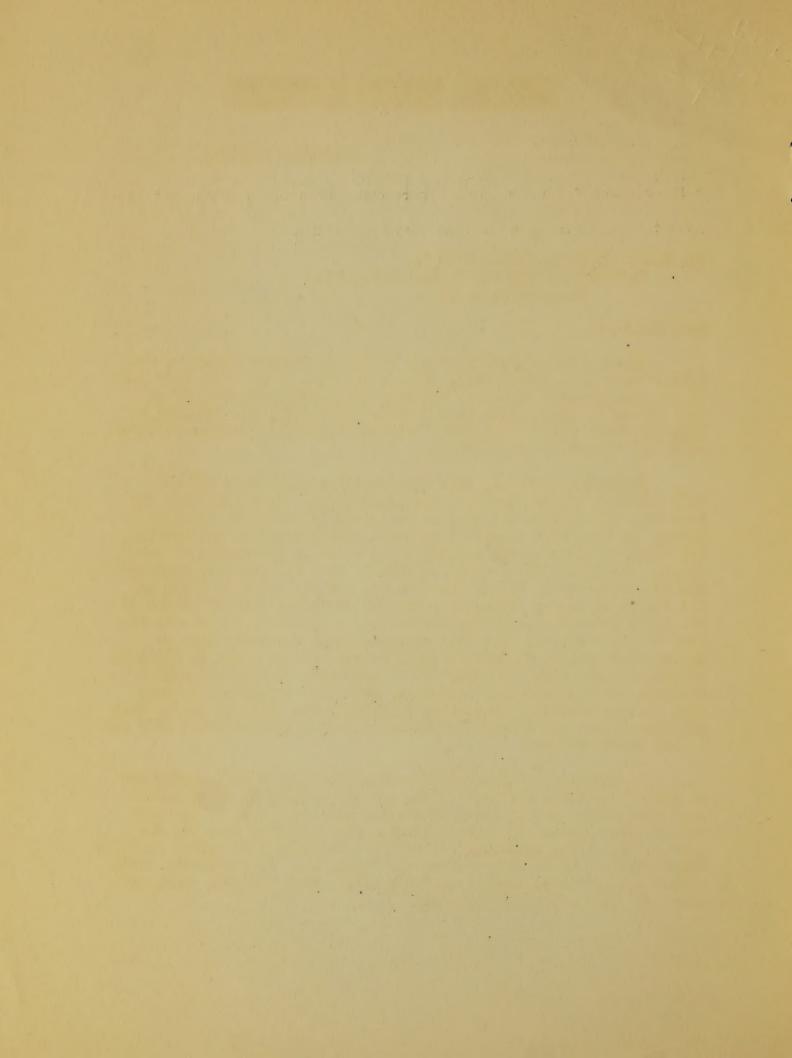
Mr. George N. Peek, Administrator,
Agricultural Adjustment Administration,
Washington, D. C.

Dear Mr. Peek:

After further study I desire to make a further report on the Soviet Union as a credit risk. I am quite sure we can sell them most of our agricultural surpluses and many industrial products, if we will extend to tham a long time credit. Therefore, the question of their economic ability and moral attitude toward the payment of their debts are important propositions.

Reduced to dollars, they have imported about four and onehalf billions for construction and improvement. Upon this they owe less than 400 million dollars, or less than one-tenth of their imports. On the first of July they had a gold reserve of 401 million, 110 thousand dollars, all available for settling international balances. The Soviet Union needs no gold to back its domestic currency. Domestic currency is all in paper money, and its value is fixed by the fixing of wages, fixing of prices of products, rate of profit of the state industries, and the prohibition of both the export and import of paper rubles. For this reason foreign countries have no chance to speculate in Russian paper money, and its value is fixed in relation to the value of labor and of products, leaving all gold available for international balances. They have enough now to more than pay all of their international obligations. This of course does not include the old Czarist and Karensky debts, against which they have a full counter-claim.

In addition to this gold reserve, they have a gold production of about 50 million dollars a year, and are putting in an equipment that will raise that to about 70 million dollars a year in the next two or three years. They are producing more platinum than all the rest of the world, amounting to about 120 thousand troy ounces in 1930. Other articles which they produce for which there is a reliable world market are asbestos, manganese, furs, oil, lumber and pulp wood, and there are many other minor items.



One other very effective method of securing international exchange is the Torgsin stores. These are the best stores in the Soviet Union, selling the best goods and receiving the best prices, but they sell only for foreign moneys. There own people may purchase with gold rubles, but not with paper rubles. This rule has brought out a lot of gold that was buried during the various revolutions. The amount available for settling foreign balances as the result, is over 50 million dollars a year.

This illustrates the ability of the Soviet Union to pay, and as a moral risk they stand so high that twelve different countries are now guaranteeing the payment for their purchases to the citizens of these respective countries up to 75 per cent of the purchase price, and this guarantee extends over several years of time. These include the big nations of the world like England, France, Italy, and Germany. Under these circumstances it is evident that if the United States wants to get this business, equally good credit conditions will have to be established.

Altogether the Soviet Government has purchased already 690 million dollars in the United States. They have paid for only about one-third of this in exports to the United States, but they paid every bill when due and the balance now is only about 21 million dollars. Most of the firms who sold them these goods have reported to me that they have received their payments in every instance when due. I have similar reports from all the countries where they have purchased goods, and in fact no country has been required to pay anything on its guaranty to its people.

It has been recently reported that the Soviet Government would default on its payments coming due to Germany, but since their gold reserve is 401 million dollars, and these payments only about 100 million dollars, these reports are ridiculous upon their face. I have made further direct investigation and all these German claims will be paid when due.

I have stated that they owe less than one-tenth upon their foreign imports and the same is true upon their domestic construction. They have collected 126 billions rubles in taxes and profits on their State industries. At least 60 billions of this have been invested in construction and development, and they have issued less than 6 billions of bonds against this investment.

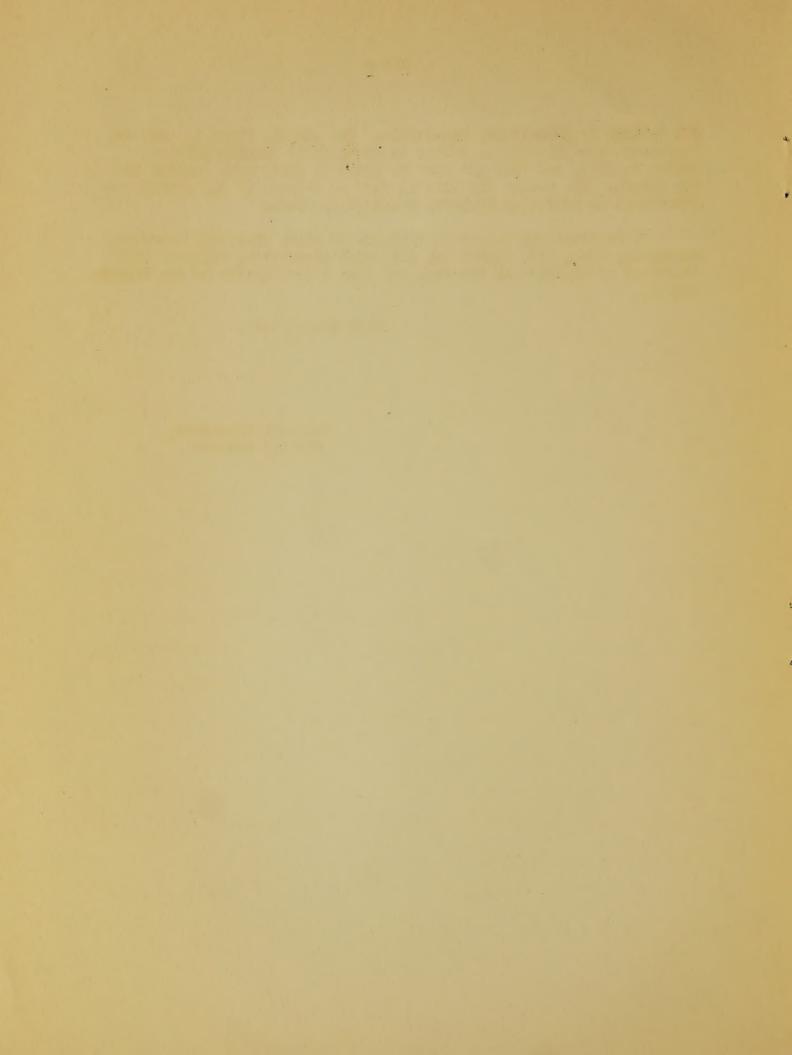
Further questions arise, can they have losses on their domestic business like private business have in our country. The answer to this is "No", because the Government fixes the wages of labor, fixes the price of products, fixes and rate of profit, and controls the business throughout. Under these conditions the profits are estimated in advance

and failure is practically impossible. The profits fixed in this way increased from 380 million rubles in 1924, to 17 hundred million rubles in 1930, and they are sure to increase still more rapidly in the future. The reason why this is sure is because of the advance reinvestment in producing property referred to above.

I am attaching hereto a statement of gold, platinum, asbestos, manganese, furs, oil, lumber and pulp wood production, together with statement of exports and imports, and also a description of the Torgsin stores.

Very truly yours,

Smith W. Brookhart, Special Advisor



I. Gold Reserve

On September 1, 1932, the latest data for which official figures have been published here, the gold reserve of the issue department of the State Bank of the Soviet Union, amounted to 714,515,410 rubles (\$367,975,400) at par). This compared with 693,249,050 rubles, (\$357,023,200) on September 1, 1931. According to a statement of the "Montague Weekly Review" of August 3, as quoted by the "Weekly Review of Periodicals" of the Federal Reserve Board, the gold holds of the Soviet State Bank had increased to 779,460,000 gold rubles (\$401,110,000) by July 1, 1933.

II. Gold Production

No official figures on gold production have been published in recent years. However, it has been officially stated by Soviet authorities that the 1932 output exceeded the pre-war level. Production in 1913 totaled 61,000 kilograms, valued at \$40,000,000 (Encyclopedia of Russian exports, Vol. III, page 237). Investments totaling hundreds of millions of dollars have been made in the gold industry during the past few years. The program for the Second Five-Year Plan calls for increasing production sufficiently by 1937 to bring the Soviet Union close to first rank among world gold producers. Since 1927 it has held fourth rank (after South Africa, the United States, and Canada).

III. Platinum Production

The U. S. S. R. ranks first as a producer and exporter of platinum. No official figures on platinum production in the Soviet Union

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IV. Asbestos

The Soviet Union ranks second, after Canada, in the production of asbestos. Total known reserves, as of January 1, 1932, amounted to 9.6 million tons. Data re production and exports are given below (Ency. Soviet Exports, Vol. II, 2nd ed. 1932, pp. 255, 262, and 283; Soviet customs statistics):

	Production Exports (metric tons)
1909-1913 (aver.) 1917 1918	17,323 6,316 1,472
1919 1920 1921	679 1,453 1,821 3,390 1,811*
1921-22 1922-23 1923-24	4,780 2,442 8,456 5,634
1924–25 1925–26 1926–27	12,330 18,334 21,500 26,410 5,936 7,215 9,945 11,164
1927–28 1929 1930	39,942 54,083 64,674 12,603 15,749 13,239
1931 1932	15,915

^{*} Calendar year 1922

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V. Manganese

The U. S. S. R. is the leading producer and exporter of manganese. Its known reserves as of January 1, 1933, totaled 589 million tons, or about two-thirds of the entire world supply (901 million tons). Data re output and exports are given in the table below (Ency. Sov. Exports, Vol. II, 2nd ed. 1932, pp. 167, 174; Soviet customs statistics):

cs):	Production (thous. metric	Exports tons)
1913	1,245	1,194
1917	293	4
1918	126	33
1919	66	county 601000
1920	125	quint) (mell)
1921	12	gues tools
1922	103	38
1923	31 3	102
1924	459	404*
1925	787	527*
1926	1,134	673*
1927	1,109	783
1928	710	515
1929	1,200	1,057
1930	1,543	754
1931	9459	742
1932	was strip	401
2000		

^{*} For fiscal years ending Sept. 30

VI. Furs

The U. S. S. R. is one of the world's leading fur producing and exporting countries. It ranks second, following the United States, in output of furs, producing one-fifth of the world total. It supplies one-fourth of the furs put on the world market, and for many years has been the largest exporter of certain varieties, such as squirrel, white fox, ermine, and Persian lamb.

Data on annual output of furs are not available. Procurement of furs (purchases by state and cooperative organizations) in 1913 amounted to 42.5 million skins, valued at 36 million rubles (Little Soviet Ency., p. 66. Although by 1920-21 fur procurements had fallen to about 15 per cent of the pre-war level, by 1926-27 the pre-war figure had already been doubled. This refers to value; in quantity the increase was not so great, since prices had risen considerably. Since 1926-27 a further growth in procurements of over 70 per cent has been recorded.

(Ency. Sov. Exports,	Fur Exports Vol. I, pp. 494-5; Sov	iet Customs Statistics) Thous. rubles
1909-1913 (aver.) 1922 1923 1923-24 1924-25 1925-26 1926-27 1927-28 1929 1930 1931	12,700 3,440 2,407 1,784 2,276 3,413 2,683 3,350 3,683 3,155 2,964 2,988	16,550 5,597 5,396 18,717 67,833 72,006 80,319 113,376 106,623 75,840 56,199 41,674

VII. Oil

The U. S. S. R. ranks first in oil resources, possessing over one-fourth of the world supply. It holds second place, after the United States, in both the production and consumption of oil. It is the third largest exporter, following the United States and the Dutch West Indies. So far as European consumption is concerned, it ranks second as a supplier, accounting for about one-fifth of total European

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oil reports. The yearly figures for output and exports are given below (Ency. Sov. Exports, Vol. II, 1932, pp. 39054; Soviet customs statistics):

0105):	Output (in thousand	Exports and tons)
1913 1920-21 1921-22 1922-23 1923-24 1924-25 1925-26 1926-27 1927-28 1928-29 1929 1930 1931	9,234.9 3,781.0 4,590.9 5,188.5 5,957.7 6,986.0 8,246.0 10,199.0 11,642.0 13,600.0 14,189.0 18,565.0 23,100.0 22,200.0	947.7 140.5 327.0 749.5 1,377.0 1,514.0 2,081.0 2,787.0 3,625.9 3,816.4 4,803.0 5,280.0 6,044.2

VIII. Lumber and Pulpwood

The U. S. S. R. ranks first in resources and output of timber, and second, after Canada, in timber exports. Its forests cover about one—third of the total world forest area; as regards coniferous species, which are of leading importance in the world lumber trade, it possesses nearly one—half. Spruce lumber and pulpwood constitute the principal exports.

Data on total output of the Soviet lumber industry year by year are not available. In 1932 it amounted to 98.5 million cubic meters, as compared with 41.1 million cubic meters in 1927-28 ("The Fulfillment of the First Five-Year Plan", 1933, p. 136). Output of sawn lumber in recent years has been as follows:

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(Mill. cu. meters)

1927-28	11.5
1930	21.9
1931	23.6
1932	22.2

Timber Exports
(Ency. Sov. Exports, Vol. II, 1932, pp. 618-622; Soviet Customs statistics)

	Lumber, sawn (thous. cub	Pulpwood . meters)	Total (incl. all other timber exports)
1913 (terr. of Tsarist Empire)	7,653.4	2,835.4	16,365.3
1913 (terr. of U.S.S.R.)	5,414.1	1,722.2	10,357.9
1921-22	600.2	2.0	753.8
1922-23	945.4	187.3	1,753.7
1923-24	1,760.8	474.7	3,584.7
1924-25	1,986.1	462.4	3,926.7
1925-26	1,657.6	540.0	3,311.8
1926-27	2,220.5	521.1	4,114.3
1927-28	2,377.1	887.2	5,024.9
1928-29	3,966.0	1,889.8	8,135.6
1930	4,515.0	2,959.0	12,197.0
1931	4,488.0	2,174.0	9,926.0
1932	4,273.0	1,891.0	9,030.0

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Soviet Exports 1921-1932(1)

(Budish and Shipmen - "Soviet Foreign Trade; Menace or Promise".

p. 135; Soviet Customs Statistics).

(in thousand dollars) (2)

- (1) Exports during the years 1917-1920 were negligible, on account of the civil war and intervention.
- (2) Converted from rubles, with dollar at par (1 ruble = \$0,5146)
- (3) Fiscal year, ending September 30.

Note:

For the first six months of 1933 imports into the Soviet Union amounted to \$98,244,000. Thus, the favorable trade balance for the first six months of this year amounted to \$17,321,000.



Soviet Exports, by Principal Commodities

(Ency. Sov. Exports, Vol. I, pp. 496-7; Nat. Econ. of U.S.S.R.

Handbook, 1933, pp. 388-9; Soviet customs statistics)

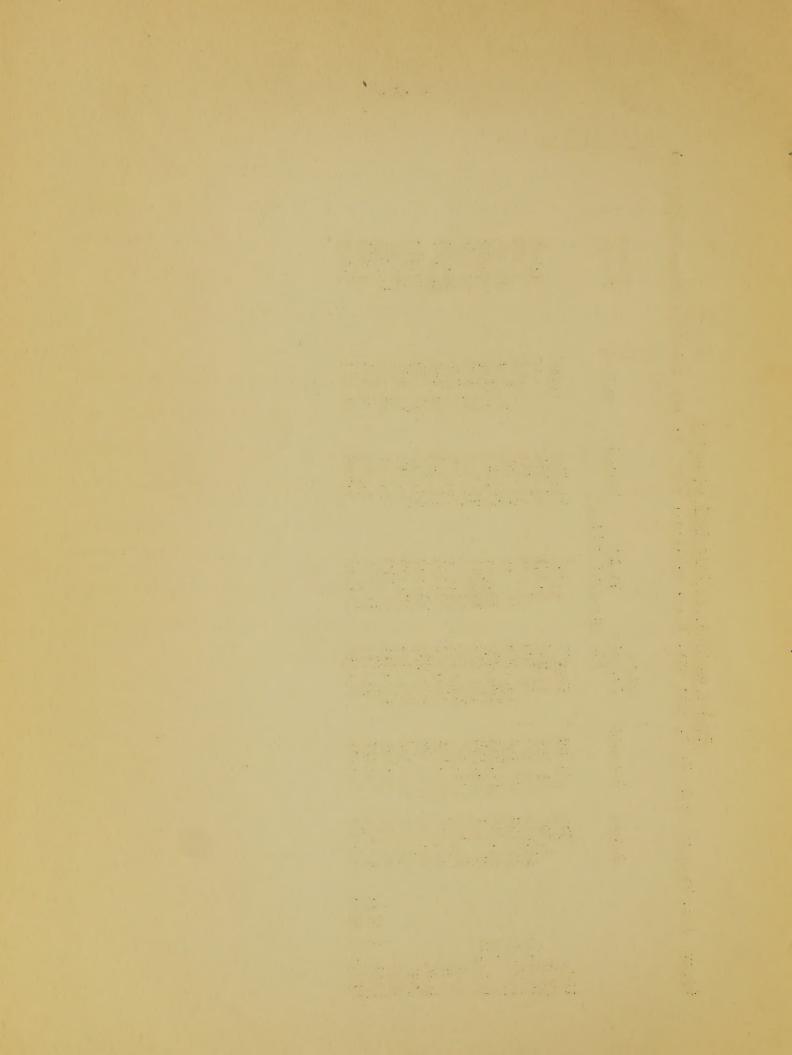
	1922	1923	1923-24 ousand ruble	1924-25	1925-26	1926-27
Industrial:		(111 011	oasema rabre	. 5)		
Timber Oil Manganese Asbestos Coal Cotton Cloth	15,151 11,389 453 254 72 791	25,724 16,844 1,246 550 184	63,941 44,278 5,940 789 907 650	70,203 66,612 17,891 1,460 4,159 5,214	60,981 75,969 21,285 .1,705 5,630 14,726	79,777 89,213 24,090+ 2,533+ 4,990 20,919
Agricultural						
Furs Grain Flax and tow Fish Caviar		5,396 107,316 10,053 14 1,113	18,717 146,719 10,137 3,192 2,591	67,833 52,456 52,446 6,682 6,743	72,066 160,103 45,524 6,987 5,865	86,103 202,604 19,267 4,664 3,501
To the wheet of	1928	1929	1930	1931	1932	
Industrial						
Timber Oil Manganese Asbestos Coal Cotton Cloth	3,165 5,130	137,942 20,440 4,571	169,740 157,052 12,896 4,417 16,788 46,645	113,594 115,663 9,774 2,485 14,182 46,396	78,471 105,285 3,651 2,299 12,228 49,794	
Agricultural						
Furs Grain Flax and tow Fish Caviar	28,666	23,007 49,118 8,208	76,840 207,068 31,646 8,918 6,487	56,199 157,623 18,013 10,383 4,936	41,674 56,794 20,524 3,701 2,515	

^{* 1927-28}

⁺ European frontiers only

(Ency. Sov. Exports, Vol. I, p. 493; Nat. Econ. U.S.S.R., 1932, p. 387; Soviet customs statistics) Soviet Exports, by Principal Countries

United States	2	1,524	7,184	28,355	30,666	23,207	30.737	42.571	40.932	22,690	17,014	5,420	7 100
Persia	1,216	1 1	7,506	28,607	35,129	43,276	76,982	69,624	60,234	32,476	25,368	5,325	11 1172
Latavia es)	10,502												
Great Britain Italy (in thousand rubles)	1,352	6,621	15,264	15,433	33,481	37,657	26,171	32,874	53,150	39,749	26,012	11,295	11.472
Great Britain (in th	25,177	33,922	80,725	190,895	194,050	198,612	163,170	202,568	279,909	266,071	134,311	31,773	65.305
Gormany	14,749	61,518	000,440	87,382	111,618	169,114	188,907	215,126	205,702	129,338	98,061	47,335	51,740
France	368	0.83/	15,270	22,133	39,752	54,101	44,155	42,543	941, 44	28,330	28,536	12,166	12,528
	1922	1963	7.	1001-20	1927-20	1	1928	1929	1930	1931	1932	1933, 6 mos.	1932, 6 mos.



IX. Torgsin Stores

Receipts from Torgsin stores, which will sell only for foreign currency or precious metals, have been increasing rapidly. In the current year it is estimated that they will exceed \$50,000,000. Similarly, considerable sums come in from the tourist trade and remittances. It is estimated that 10,000 tourists visited the U. S. S. R. in 1932.

X. Foreign Obligations of the Soviet Union

So far as foreign trade is concerned, the Soviet Union now has a substantial favorable balance. Whereas in the first nine months of 1932 the unfavorable balance amounted to \$72,077,200, * in the nine months from October 1, 1932, to June 30, 1933, the favorable balance amounted to \$21,025,000. *

The Amtorg Trading Corporation has also reduced its indebtedness in this country very substantially in the past two years. Whereas, in the fall of 1931 its obligations to American firms totaled \$66,000,000, by August 1, 1933, these had been reduced to \$21,000,000.

^{*}Converting rubles to dollars at par (1 ruble equals \$0.5146)

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